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| SECTION A:                  |   |             | QUALIFICATION DETAILS   |                              |    |                          |                                      |                |   |                                  |              |                  |     |           |   |
|-----------------------------|---|-------------|---|------------------------------|----|--------------------------|--------------------------------------|----------------|---|----------------------------------|--------------|------------------|-----|-----------|---|
| QUALIFICATION<br>DEVELOPER  |   |             | Institute of Development Management (Lead) Limkokwing University of Creative Technology |                              |    |                          |                                      |                |   |                                  |              |                  |     |           |   |
| TITLE Bachelor of Public Ad |   |             |   | dministration and Management |    |                          |                                      |                |   |                                  | NCQF LEVEL   |                  | 7   |           |   |
| FIELD                       | Business, Commerce<br>and Management<br>Studies |             |   | SUB-<br>FIELD                |    |                          | Public Administration and Management |                |   | nd                               | CREDIT VALUE |                  | 482 |           |   |
| New Qualification           |   |             |   | า                            |    |                          | <b>V</b>                             |                |   | Review of Existing Qualification |              |                  |     |           |   |
| SUB- Genera<br>FRAMEWORK    |   | General I   | l Education   |                              |    |                          | T                                    | VET            |   |                                  |              | Higher Education |     | $\sqrt{}$ |   |
|                             |   | Certificate | 1   |                              | 11 |                          | '//                                  | IV             | V |                                  | D            | iploma           |     | Bachelor  | V |
| QUALIFICATION<br>TYPE       |   | Bachelor He | Honours P   |                              | Po | ost Graduate Certificate |                                      |                |   | Post Graduate<br>Diploma         |              |                  |     |           |   |
|                             |   |             | Masters   |                              |    |                          |                                      | Doctorate/ PhD |   |                                  |              |                  |     |           |   |

## RATIONALE AND PURPOSE OF THE QUALIFICATION

### **RATIONALE:**

The relevance of public administration and management as a field of study revolves around the "practical" solutions that it holds for current challenges in the public sector. As Botswana strives for the achievement of its second long term vision, Vision 2036, a new way of thinking that matches the challenges of the public sector has to be adopted. The recognition that government and the private sector are indispensable partners in development and governance needs to be put in a proper context and nurtured (National Development Plan 11). There is no doubt that this should be supported with proper skills that can be used to effectively and efficiently address the contemporary challenges faced by the public sector in Botswana. Bachelor of Public Administration and Management (BPAM) seeks to produce graduates who are tailor-made for this purpose.

Although doubts have been raised about the need for continuing to sponsor training in Public Administration education, research has shown that this is a misplaced paradigm. It is a paradigm borne out of the assumption that Public Administration education is all too theoretical and devoid of skills to contribute to the economy.

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These doubts can only be maintained by continuing to deliver Public Administration training in its old traditional format, focusing on providing knowledge and understanding of how government works. In this old format, Public Administration has tended to pay little attention to the realities of the contemporary world and this has made many sponsors to assume that it has outlived its usefulness (IDM Tracer Study 2014).

Stakeholders were consulted to determine the necessity of public administration and management professionals in Botswana. The results have shown that Public Administration is still very relevant if carefully designed to address the current socio-political issues and challenges facing the public sector. Hence the introduction of the concept of management to public administration which emphasizes the achievement of results; effectiveness and efficiency in the public service. Hence the name of the qualification; Bachelor of Public Administration and Management (BPAM).

The public sector faces increasing demands to run government like a business, importing private sector concepts such as entrepreneurship, privatization, treating the citizen like a "customer," and management techniques derived from the production process (Box, 1999). Therefore, the shift has to be acknowledged, where instead of teaching Public Administration in its old format, a new thinking has to be infused in the teaching of the art and science of public administration. This is the New Public Management (NPM) approach. NPM is an approach that emphasizes the thinking that ideas that are employed to make the private sector efficient and effective can and must be applied with an equal measure to attain success in the public sector. In other words, the view of NPM is that the public sector must be more 'business like" by adopting appropriate private sector management models, practices and techniques. Hence the name Bachelor of Public Administration and Management (BPAM).

Commentators have observed that work in the industrialized world has in the past two decades experienced fundamental structural reorganization leading to 'significant changes in the practices, ethos, values and discourses of the world of work' (Johnson et al. 2003: 20, cited in Tabulawa, 2009). Botswana is regularly rated among the best in Africa on global indicators of governance (e.g. Ibrahim Index of African Governance; Transparency International Corruption Perceptions Index). Effective checks and balances exist in government, and institutions on the whole remain robust, inclusive, and transparent (World Bank, 2015). In addition, a number of researchers have hailed the country with accolades for its exceptionality in good governance depicted in the prudent management of public resources (Stedman, 1993, Niemann, 1993; Samatar 1999; Leith, 2005; Molebatsi, 2012). However, according to Botswana Systematic Country Diagnostic Report (World Bank, 2015), questions are increasingly being asked as to whether the approach to government that served

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Botswana so well in the past, when the emphasis was on state-building and broad service delivery, is still appropriate in an environment where the role of government is more as a facilitator, and where efficiency and effectiveness are paramount. According to the Ibrahim Index of African Governance (2014), Botswana trails non-regional peers in the World Governance Indicators rating on "Government Effectiveness" and, like its regional peers; Botswana has seen its rating deteriorate over the past decade. Anecdotally, concerns around capacity and skills in government are widespread. Hence the need for a more refined qualification that addresses these challenges. BPAM is an interdisciplinary qualification that draws from other social sciences like: economics, management, politics, law, human resource management, statistics and public finance which are all significant for the effective delivery of services in the public sector.

### **PURPOSE:**

The purpose of the qualification is to produce graduates who have specialized knowledge, skills, and competencies to:

- Demonstrate knowledge of Public Administration and Management in theory and practice.
- Apply acquired knowledge of theory into practical realities in the public sector.
- Implement public policies and recommend programs/projects that fall within departmental budgets.
- Administer own department in an ethical and legal manner.
- Distinguish the political, social and economic environments within which public administration is practiced.
- Demonstrate considerable responsibility and accountability for own work output and that of others in a department.
- Collect and analyze both qualitative and quantitative data from public records, budget reports, surveys, and historical data to enhance evidence-based decision making in the public sector.
- Communicate professionally with colleagues, constituents, and other external stakeholders about the
  effectiveness of public policies and government projects.

### ENTRY REQUIREMENTS (including access and inclusion)

Minimum entry requirements:

• Certificate IV, NCQF Level 4 (General Education or TVET) with at least 20 credits at NCQF Level 5.

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 Access through Credit Accumulation Transfer (CAT) and Recognition of Prior Learning (RPL) will be available in line with national CAT and RPL policies.

| SECTION B QUALIFICATION                         | ON SPECIFICATION  |  |  |  |  |
|---|---|--|--|--|--|
| GRADUATE PROFILE (LEARNING OUTCOMES)            | ASSESSMENT CRITERIA   |  |  |  |  |
| LO1 Demonstrate specialized knowledge of Public | 1.1 Analyze public policies, regulations and laws to make     |  |  |  |  |
| Administration and Management in theory and     | recommendations for improved service delivery in the          |  |  |  |  |
| practice.                                       | public sector.  |  |  |  |  |
|   | 1.2 Distinguish the cross-cultural context of public          |  |  |  |  |
|   | administration and business administration in the             |  |  |  |  |
|   | workplace.  |  |  |  |  |
|   | 1.3 Contribute to seminars and conferences in the public      |  |  |  |  |
|   | and private sectors.  |  |  |  |  |
|   | 1.4 Implement principles of new public management in the      |  |  |  |  |
|   | public sector.  |  |  |  |  |
|   |   |  |  |  |  |
| LO2 Apply advanced technical processes into     | 2.1. Execute a range of advanced technical processes and      |  |  |  |  |
| practical realities in the public sector.       | skills.   |  |  |  |  |
|   | 2.2. Generate solutions to unpredictable and complex          |  |  |  |  |
|   | problems.   |  |  |  |  |
|   | 2.3. Apply the theory of public finance and budgeting.        |  |  |  |  |
|   | 2.4. Exhibit life-long learning skills.                       |  |  |  |  |
|   | 2.5 Analyse complex administrative problems.                  |  |  |  |  |
|   | 2.6 Categorize logical limitations and gaps in the            |  |  |  |  |
|   | arguments of others.  |  |  |  |  |
| LO3 Implement public policies and recommend     | 3.1 Effect public policies plans and projects effectively and |  |  |  |  |
| programs that fall within departmental budgets. | efficiently.  |  |  |  |  |
|   | 3.2 Recommend programs that fall within departmental          |  |  |  |  |
|   | budgets.  |  |  |  |  |
|   | 3.3 Identify challenges of policy implementation and          |  |  |  |  |
|   | recommend ways of addressing the challenges.                  |  |  |  |  |

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| LO4. Administer own department in an ethical and     | 4.1 Adhere to principles of ethics and accountability in the |  |  |  |  |
|--|--|--|--|--|--|
| legal manner.  | public service.  |  |  |  |  |
|  | 4.2 Operate own department in a legal manner.                |  |  |  |  |
|  | 4.3 Interpret legislation/statutory instruments and          |  |  |  |  |
|  | public policies affecting the operations and                 |  |  |  |  |
|  | administration of government departments.                    |  |  |  |  |
|  | 4.4 Promote a culture of ethics, transparency,               |  |  |  |  |
|  | accountability and respect for the rule of law in the        |  |  |  |  |
|  | public sector.   |  |  |  |  |
| LO5. Distinguish the political, social and economic  | 5.1 Distinguish politics from administration.                |  |  |  |  |
| environments within which public                     | 5.2 Analyse the political, social and economic               |  |  |  |  |
| administration is practiced.                         | environments in which public administration is               |  |  |  |  |
|  | practiced.   |  |  |  |  |
|  | 5.3 Contribute to the development of administration and      |  |  |  |  |
|  | good governance.   |  |  |  |  |
| LO6 Demonstrate considerable responsibility and      | 6.1. Implement the technical processes to achieve results    |  |  |  |  |
| accountability for own work output and that of       | as an individual and in leading teams.                       |  |  |  |  |
| others in a department.                              | 6.2 Promote a culture of achieving results in own            |  |  |  |  |
|  | department.  |  |  |  |  |
|  | 6.3. Coordinate the work of others in own department.        |  |  |  |  |
| LO7 Apply research skills and analytical thinking in | 7.1 Collect and analyze both qualitative and quantitative    |  |  |  |  |
| the public sector.                                   | data from public records, budget reports, surveys and        |  |  |  |  |
|  | historical data to enhance evidence-based decision           |  |  |  |  |
|  | making in the public sector.                                 |  |  |  |  |
|  | 7.2 Interpret research findings.                             |  |  |  |  |
|  | 7.3 Solve work related problems.                             |  |  |  |  |
|  | 7.4 Analyse information critically to make rational          |  |  |  |  |
|  | decisions in the policy context of public administration     |  |  |  |  |
|  | and management.  |  |  |  |  |
|  | 7.5 Problematize public policy issues; by asking relevant    |  |  |  |  |
|  | and intelligent questions.                                   |  |  |  |  |

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|  | 7.5 Establish cause-and-effect relationships in the public |
|--|--|
|  | sector.  |
| LO8. Communicate professionally with colleagues, | 8.1 Communicate the effectiveness of public policies and   |
| constituents, and other external stakeholders.   | government projects.                                       |
|  | 8.2 Communicate research findings effectively both orally  |
|  | and in writing.  |
|  | 8.3 Manage issues in a professional manner with both       |
|  | colleagues and external stakeholders.                      |
|  | 8.4 Utilize appropriate technology to communicate          |
|  | information internally and externally.                     |
|  |  |

| SECTION C                             | QUALIFICA   | ATION STRUCTURE |  |          |        |  |
|---------------------------------------|---|-----------------|--|----------|--------|--|
| FUNDAMENTAL<br>COMPONENT<br>Subjects/ | TITLE   | Credits         | Total<br>(Per Subject/<br>Course/<br>Module/ |          |        |  |
| Courses/<br>Modules/Units             | 77722   | Level<br>[5]    | Level [6                                     | Level [7 | Units) |  |
|                                       | International Computer Driving Licence (Essentials, Word, Online essentials and Spreadsheets) | 12              |  |          | 12     |  |
|                                       | Communication and Academic Writing Skills   | 9               |  |          | 9      |  |
|                                       | Introduction to Records and Information Management  | 9               |  |          | 9      |  |
|                                       | Research Methods  |                 | 15   |          | 15     |  |
|                                       | Occupational Health and Safety  |                 | 15   |          | 15     |  |
|                                       | Project Management  |                 | 15   |          | 15     |  |
|                                       | Entrepreneurship and Innovation   | 1               |  | 12       | 12     |  |
|                                       |   |                 |  |          |        |  |
|                                       | Sub-Total   |                 |  |          | 87     |  |
|                                       |   |                 |  |          |        |  |

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|-----------------------------------|---|----|----|----|------------|
| CORE<br>COMPONENT                 | Introduction to Public Administration     | 12 |    |    | 12         |
| Subjects/Course/<br>Modules/Units | Introduction to Principles of Management  | 9  |    |    | 9          |
|                                   | Introduction to Business Statistics       | 9  |    |    | 9          |
|                                   | Office Management                         | 9  |    |    | 9          |
|                                   | Legal Aspects of Public Administration    | 9  |    |    | 9          |
|                                   | Introduction to Economics                 | 9  |    |    | 9          |
|                                   | Introduction to Human Resource Management | 9  |    |    | 9          |
|                                   | Organisational Behaviour                  |    | 15 |    | 15         |
|                                   | Public Sector Reforms                     |    | 15 |    | 15         |
|                                   | Local Government and Administration       |    | 15 |    | 15         |
|                                   | Public Finance & Budgeting                |    | 15 |    | 15         |
|                                   | Macroeconomics                            |    | 15 |    | 15         |
|                                   | Public Administration in Botswana         |    | 15 |    | 15         |
|                                   | Performance Management                    |    | 9  |    | 9          |
|                                   | Professional Communication                |    |    | 12 | 12         |
|                                   | New Public Management                     |    |    | 12 | 12         |
|                                   | Public Policy                             |    |    | 12 | 12         |
|                                   | Strategic Management and Leadership       |    |    | 12 | 12         |
|                                   | Politics and The Modern State             |    |    | 12 | 12         |
|                                   | Constitutional and Administrative Law     |    |    | 12 | 12         |
|                                   | Stakeholder Engagement and<br>Networking  |    |    | 12 | 12         |
|                                   | Corporate Governance                      |    |    | 12 | 12         |

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|  | Globalization: Theory & Practice             |              | 12 | 12  |  |  |
|--|--|--------------|----|-----|--|--|
|  | Research Proposal                            |              | 18 | 18  |  |  |
|  | Politics and Natural Resources<br>Management |              | 12 | 12  |  |  |
|  | Development Administration                   | 12           | 12 |     |  |  |
|  | Public Private Partnerships                  |              | 12 | 12  |  |  |
|  | Comparative Public Administration            |              | 12 | 12  |  |  |
|  | Monitoring & Evaluation                      |              | 12 | 12  |  |  |
|  | Work Integrated Learning (Practicum          | 1)           | 20 | 20  |  |  |
|  |  |              |    |     |  |  |
|  | Sub-Total                                    |              |    | 371 |  |  |
| ELECTIVE/<br>OPTIONAL  | Fundamentals of Venture Creation             |              | 12 | 12  |  |  |
| COMPONENT  | Sociology                                    |              | 12 | 12  |  |  |
| Subjects/Course/<br>Modules/Units                                | Operations Management                        |              | 12 | 12  |  |  |
|  | Public Relations                             |              | 12 | 12  |  |  |
|  | Sub-Total                                    |              |    | 24  |  |  |
|  | Grand Total                                  |              |    | 482 |  |  |
|  |  |              |    |     |  |  |
| SUMMARY OF CREDIT DISTRIBUTION FOR EACH COMPONENT PER NCQF LEVEL |  |              |    |     |  |  |
| TOTAL CREDITS PER NCQF LEVEL                                     |  |              |    |     |  |  |
|  | NCQF Level                                   | Credit Value |    |     |  |  |
|  | 5  |              | 96 |     |  |  |

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| 6             | 144 |
|---------------|-----|
| 7             | 242 |
| TOTAL CREDITS | 482 |

### Rules of Combination:

(Please Indicate combinations for the different constituent components of the qualification)

The credit value for the award of BPAM qualification is 482 credits.

Fundamentals 87 Credits = 18%

**Core** 371 **Credits** = 77%

**Electives 24 Credits = 5%,** Students have a chance to choose two modules from a range of available options.

Level 5 - 96 Credits

Level 6 - 144 Credits

Level 7 - 242 Credits

### ASSESSMENT ARRANGEMENTS

Assessment will be carried out by BQA registered and accredited assessors, in accordance with the policies and procedures defined by the BQA.

#### Formative assessment

- Modules shall be assessed by course work and a final examination paper for each of the courses studied.
- Course work component of the modules shall be assessed by continuous assessment (CA) and final examinations. The CA shall constitute 60% of the total mark.

## **Summative Assessment**

There will be final examinations for all modules at the end of each semester which will constitute at least 40% of the total mark of the module.

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### **MODERATION ARRANGEMENTS**

Both internal and external moderation shall be done in accordance with applicable policies and regulations and shall be carried out by BQA registered and accredited moderators.

### RECOGNITION OF PRIOR LEARNING (if applicable)

The qualification can be awarded through Recognition of Prior Learning (RPL), supported by institutional policies and in line with the national RPL Policy.

# PROGRESSION PATHWAYS (LEARNING AND EMPLOYMENT)

## **Horizontal Articulation**

- Bachelor of Public Health
- Bachelor of Business Administration
- Bachelor of Human Resource Management
- Bachelor of Community Development
- Bachelor of Project Management
- Bachelor of Laws

### **Vertical Articulation**

- Master of Public Administration (Public Policy & Administration)
- Master of Public Administration (Local Government & Administration)
- Master of Public Administration (Human Resource Management)
- Master of Public Administration (Public Finance & Budgeting)
- Master of Public Management
- Master of Arts in Development Studies

# **Diagonal Pathways**

- Master of Public Health
- Master of Business Administration
- Master's in Human Resource Management
- Master of Arts in Community Development
- Master of Science in Project Management
- Master of Laws (Administrative Law)

## **Employment Pathways**

• Human Resources,

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- Administration Services
- Facilities Management
- Community Liaison or Public Relations etc.

Common job titles for graduates of this gualification include but are not limited to the following:

- Public Administrator
- Administration Assistant
- Administration Officer
- Public Relations / Community Liaison Officer
- HR Officer/Manger
- Manager (Administration Services)
- Tutor/Assistant Lecturer etc.
- Policy Researcher/Analyst

# **QUALIFICATION AWARD AND CERTIFICATION**

### **QUALIFICATION AWARD:**

The candidates should have successfully completed all the modules in the fundamental, core as well as the two electives, and attaining at least **482 credits**.

### **CERTIFICATION:**

Once they have satisfied all the requirements for the award of the qualification, graduates will be issued a **Bachelor of Public Administration and Management** and an official transcript.

## REGIONAL AND INTERNATIONAL COMPARABILITY

#### Summary

This qualification was developed in accordance with the Botswana National Credit and Qualifications Framework. However, bench marking was also conducted for the purpose of assessing the regional and international comparability of the qualification. In comparison with other qualifications, it was concluded that this qualification compares favorably with both regional and international qualifications in terms of the skills that the qualifying learner will acquire upon completion as well as the need in the public sector. BPAM also compares well with other qualifications in terms of coverage of modules and its interdisciplinary context. As it can be seen from the comparability matrix, BPAM is uniquely different from the other qualifications. It is inspired by the thinking of the New Public Management (NPM) paradigm and the whole point is to offer a qualification that is suited for graduates who intend to add value to the public sector by delivering services to the public effectively and efficiently. Although there are some differences with other institutions of higher learning, there are some noticeable significant

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similarities in terms of scope and content coverage across major subjects such as: Public Administration, Human Resource Management, Communication and Academic Writing, Legal Aspects of Public Administration, Economics and Principles of Management. See for instance; BPA-Governance, Law and Management by Athabasca University, Canada (<a href="https://www.athabascau.ca/">https://www.athabascau.ca/</a>), Bachelor of Administration by University of South Africa (UNISA) (<a href="https://www.unisa.ac.za/">https://www.unisa.ac.za/</a>) and the South African Qualifications Authority (SAQA). BPAM has an advantage in that participants will acquire the necessary 21st Century Skills like: critical and analytical thinking, creativity, collaboration, effective communication, as well as information and technology literacy, in addition to the administrative, managerial and communication skills needed for effective and efficient delivery of public services. Please see appendix attached herein for the comparability matrix.

### REVIEW PERIOD

The qualification will be reviewed every five (5) years

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